#### <u>CITY OF CASPIAN</u> AUDITED FINANCIAL STATEMENTS IRON COUNTY, MICHIGAN

Fiscal Year Ended June 30, 2008

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Caspian Caspian, Michigan 49915

I have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Caspian, Michigan, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's elected officials and management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Caspian, Michigan, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information on pages 5 through 9 and 33 through 36, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

#### INDEPENDENT AUDITOR'S REPORT (CONTINUED)

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Caspian, Michigan's basic financial statements. The introductory section, statistical tables and additional information section are presented for additional analysis and are not a required part of the basic financial statements. The additional information section has been subjected to auditing procedures applied in the audit of the basic financial statements and, in my opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, I express no opinion on them.

August 26, 2008

#### Using this Annual Report

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements tell how these services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements.

#### The City as a Whole

The City's combined net assets increased 4.8% from a year ago - increasing from \$2.413 million to \$2.530 million. As we look at the governmental activities separately from the business-type activities, we can see that the governmental activities experienced a decrease of approximately \$55,000 during the year (8.4% decrease). This is attributed to an increase in employee benefit costs, significant expenditures on the Fishing Quarry and Trail Extension Projects (both recreational) as well as ordinary inflationary increases. The business-type activities experienced a \$172,000 increase in net assets, primarily due to the receipt of a federal Sewer Rehabilitation grant of \$182,000 with the corresponding costs capitalized as a part of the Sewer System Asset. While generating positive cash flow, charges in the water fund are not sufficient to make the fund profitable based on current expense levels. In a condensed format, the table below shows a comparison of the net assets (in thousands of dollars) as of the current date to the prior year:

		nmental vities	Business-Type Activities	Total
	2008	2007	2008 2007	2008 2007
Current Assets Noncurrent Assets	\$ 315 <u>470</u>	\$ 359 <u>470</u>	\$ 229 \$ 172 	\$ 544 \$ 531 _3,188 _3,092
Total Assets	\$ 785	\$ 829	\$ 2,947 \$ 2,794	\$3,732 \$3,623
Long-Term Debt Outstanding Other Liabilities	\$ 126 60	\$ 128 <u>47</u>	\$ 976 \$ 994 40 41	\$1,102 \$1,122 
Total Liabilities	<u>\$ 186</u>	<u>\$ 175</u>	<u>\$ 1,016</u> <u>\$ 1,035</u>	<u>\$1,202</u> <u>\$1,210</u>
Net Assets Invested in Capital Assets-Net of Debt Restricted Unrestricted (Deficit)	\$ 438 32 129	\$ 440 30 184	\$ 1,683  \$ 1,550 79	\$2,121 \$1,990 111 108 298 315
Total Net Assets	\$ 599	\$ 654	\$ 1,931 \$ 1,759	\$2,530 \$2,413

Unrestricted net assets—the part of net assets that can be used to finance day to day operations, decreased by \$55,000 for the governmental activities. The current level of unrestricted net assets for our governmental activities stands at \$129,000. The reasons for the decrease are described in the paragraph above. The Unrestricted net assets increased by \$38,000 bringing the total to \$169,000. This is attributed to depreciation being included in the Invested in Capital Assets section of net assets.

The City's net assets continue to remain healthy at the financial statement date. The downward trend in Change in Net Assets over the past few years is a concern.

The following table shows the changes of the net assets (in thousands of dollars) as of the current date to the prior year:

		Gover Acti	nme ivitie			Busine Acti	ss-Ty vities	-		Т	l	_	
	2008		2007			2008	2	2007	2008		2007		_
Program Revenues													
Charges for Services	\$	80	\$	79	\$	338	\$	314	\$	418	\$	393	
Operating Grants and Contributions		129		130		0		4		129		134	
Capital Grants and Contributions		22		0		182		0		204		0	
General Revenues													
Property Taxes	\$	263	\$	264	\$	0	\$	0	\$	263	\$	264	
State-Shared Revenues		176		158		0		0		176		158	
Unrestricted Investment Earnings		33		29		4		10		37		39	
Reimbursements		0		3		0		0		0		3	
Sale of property		2		5		0		0		2		5	
Transfers and Other Revenue	_	9		2		0	_	0	_	9	_	2	
Total Revenues	\$	714	\$	670	\$	524	\$	328	\$1	1.238	\$	998	
Program Expenses													
General Government	\$	131	\$	144	\$	0	\$	0	\$	131	\$	144	
Public Safety		111		95		0		0		111		95	
Public Works		269		268		0		0		269		268	
Employee benefits		144		123		0		0		144		123	
Insurance		17		23		0		0		17		23	
Recreation & Culture		92		22		0		0		92		22	
Interest on Long-Term Debt		6		6		0		0		6		6	
Water & Sewer	_	0	_	0		352	_	342	_	352	_	342	
Total Expenses	\$	770	<u>\$</u>	681	<u>\$</u>	352	<u>\$</u>	342	<u>\$1</u>	<u>,122</u>	<u>\$</u>	1,023	
Change in Net Assets	\$ (	56)	\$ (	11)	\$	172	\$ (	[ 14)	\$	116	\$	(25)	

#### Governmental Activities

The City's total governmental revenues increased by approximately \$44,000. The increase is attributable to federal grants (\$22,000) received to procure a police vehicle and fire equipment and an increase in State Shared Revenues.

Cash expenditures increased by more than \$89,000 during the year. This is due to improvement for the recreation projects explained above and increasing costs for employee. Other expenditures increased by approximately normal inflationary rates.

#### **Business-Type Activities**

The City's business-type activities consist of the Water and Sewer Funds. The City provides water to residents, which comes from the City's own water system. The City also provides sewage treatment to residents, through the West Iron County Sewage Authority. Charges for services increased in the Water Fund by \$2,000 while a charge increase in the Sewer Fund resulted in increased revenues of \$22,000. The balance of the revenue increase is the result of a federal Sewer Rehabilitation grant. The decrease in water usage resulted in a lowering of operating expenses of \$22,000 so the net operating loss decreased from \$27,000 to \$10,000. The increased performance in the utility funds resulted in an increase in net revenues in both funds.

#### The City's Funds

Analysis of the City's major funds begins on page 12, following the entity-wide financial statements. The fund financial statements provide detail information about the most significant funds, not the City as a whole. The City Council creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as a special property tax millage. The City's major funds for 2007-2008 include the General Fund, Major Street Fund, Local Street Fund, Tax Incremental Financing Fund, Water Fund and Sewer Fund.

The General Fund pays for most of the City's governmental services. The most significant are general maintenance of city property and building, maintaining the City's equipment, police and fire services and general administration. These services are primarily funded from property taxes assessed to the residents of the City and revenues shared with the State of Michigan.

#### General Fund Budgetary Highlights

Over the course of the year, the City Council did not amend the budget for various expenditures and projects. The most significant variations during the 2007-2008 year occurred with an increase in property tax revenues, a increase in state shared revenues and three federal grants received and the

required associated expenditures. Both revenues and expenditures exceeded budgeted amounts in various areas as outlined in the footnotes to the financial statements.

#### Capital Asset and Debt Administration

At the end of 2007-2008, the City had a broad range of capital assets, including snow removal equipment, police and fire equipment, water and sewer systems. In addition, the City has invested significantly in roads and buildings within the City with a net book value of \$3.076 million. The cost value of the roads and buildings acquired prior to July 1, 2003, are not required to be reported in the City's financial statements under accounting principles generally accepted in the United States of America. Consequently, the cost of the roads and buildings acquired prior to the 2003-2004 fiscal year are not included in these financial statements.

The City financed its capital needs during the year from its current year revenues (primarily grants) and the accumulated fund balance or retained earnings.

#### Economic Factors and Next Year's Budgets and Rates

The City's budget for 2007-2008 calls for a freeze on property tax rates. This can be accomplished because of the controls that are being placed on governmental fund expenditures. Because of the impact of Proposal A, however, the City needs to continue to watch its budget very closely. The state-wide tax reform act limits growth in taxable value on any individual property to the lesser of inflation or 5%. Because some properties increase in value by less than the inflationary rate, the mathematical result of this is that the total taxable value for the City will grow at a rate less than inflation, before considering new property additions.

#### Contacting the City's Management

This financial report is intended to provide the citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the manager's office.

### **FINANCIAL**

#### **STATEMENTS**

#### <u>CITY OF CASPIAN</u> GOVERNMENT WIDE STATEMENT OF NET ASSETS June 30, 2008

		GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTAL		COMPONENT UNIT
ASSETS								
CURRENT ASSETS  Cash and equivalents  Receivables - net	\$	261,695 53,231	\$	197,262 31,985	\$	458,957 85,216	\$	3,740 3,302
TOTAL CURRENT ASSETS	\$	314,926	\$	229,247	\$	544,173	\$	7,042
RESTRICTED ASSETS - Cash and equivalents	\$	31,731	\$	78,495	\$	110,226	\$	0
NON-CURRENT ASSETS								•
Property and equipment, net of depreciation	\$	438,229	\$	2,639,398	\$	3,077,627	\$	0
TOTAL ASSETS	\$	784,886	\$	2,947,140	\$	3,732,026	\$	7,042
LIABILITIES								
CURRENT LIABILITIES  Accounts payable	\$	45,305	\$	20,657	\$	65,962	\$	441
Accrued and other liabilities	•	9,905	•	19,367	-	29,272	•	0
Current part of non-current liabilities		5,008		0		5,008		0
TOTAL CURRENT LIABILITIES	\$	60,218	\$	40,024	\$	100,242	\$	441
LIABILITIES PAYABLE FROM RESTRICTED ASSETS	\$	0	\$	20,000	\$	20,000	\$	0
NON-CURRENT LIABILITIES								
Compensated absences	\$	38,595	\$	0	\$	38,595	\$	0
Loan payable		87,295		0		87,295		0
Revenue bonds payable		0		956,000		956,000		0
TOTAL NON-CURRENT LIABILITIES	\$	125,890	\$	956,000	\$	1,081,890	\$	0
TOTAL LIABILITIES	\$	186,108	\$	1,016,024	\$	1,202,132	\$	441
NET ASSETS								
Invested in capital assets, net of related debt Restricted for	\$	438,229	\$	1,683,398	\$	2,121,627	\$	0
Capital projects		31,731		15		31,746		0
Debt service		0		78,480		78,480		0
Unrestricted		128,818		169,223		298,041		6,601
TOTAL NET ASSETS	\$	598,778	\$	1,931,116	\$	2,529,894	\$	6,601

### CITY OF CASPIAN GOVERNMENT WIDE STATEMENT OF ACTIVITIES Year ended June 30, 2008

			PROGRAM REVENUES					NET REVENUE (EXPENSE) AND CHANGES IN NET ASSETS											
				CHARGES	0	PERATING		CAPITAL		PR	MAR	Y GOVERNMENT							
				FOR	GI	RANTS AND		GRANTS AND		GOVERNMENTAL		BUSINESS-TYPE			C	OMPONENT			
FUNCTIONS/PROGRAMS		<b>EXPENSES</b>	. !	SERVICES	CON	NTRIBUTIONS		CONTRIBUTIONS		ACTIVITIES	_	ACTIVITIES	_	TOTAL		UNIT			
Governmental Activities																			
General government	\$	131,602	\$	0	\$	0	\$	. 0	\$	(131,602)			\$	(131,602)					
Public safety		110,957		0		0		22,000		(88,957)				(88,957)					
Public works		268,785		79,507		129,455		0		(59,823)				(59,823)					
Recreation and culture		92,214		644		0		0		(91,570)				(91,570)					
Employee benefits		144,221		0		0		0		(144,221)				(144,221)					
Insurance		17,259		0		0		0		(17,259)				(17,259)					
Interest on long-term debt		5,547		0		0	-	0		(5,547)			_	(5,547)					
TOTAL GOVERNMENTAL ACTIVITIES	\$	770,586	\$	80,151	\$	129,455	\$	22,000	\$	(538,980)			\$	(538,980)					
Business-Type Activities																			
Water	\$	206,703	\$	148,300	\$	0	\$	0			\$	(58,403)	\$	(58,403)					
Sewer		145,913		190,038		0		182,000				226,125		226,125					
						<u>-</u>					_			<u> </u>					
TOTAL BUSINESS-TYPE ACTIVITIES	\$ \$	352,616	\$	338,338	s	0	_ \$	182,000			\$ _	167,722	\$_	167,722					
TOTAL PRIMARY GOVERNMENT	r <b>s</b> ,	1,123,202	, \$ ,	418,489	\$	129,455	_ \$	204,000	\$	(538,980)	\$	167,722	\$	(371,258)					
Component unit - Caspian Recreation Association	\$ ,	10,974	, \$ ,	0	\$	0	<b>\$</b>	0							\$	(10,974)			
		ENERAL RE		NOES						0.00 0.00	•			0.62.070		10.160			
		Property tax		•					\$	263,078	3	0	\$	263,078	\$	10,160			
		State shared								175,612		0		175,612		0			
		Unrestricted			ungs					33,083		4,404		37,487		70			
		Reimbursem	ents							184		0		184		0			
		Other	_							9,424		0		9,424		0			
	SP	ECIAL ITEN	VI - S	Sale of prope	rty					2,001	-	0	-	2,001	_	0			
	тот	AL GENER	AL I	REVENUES	AND S	PECIAL ITEMS	3		\$	483,382	<b>\$</b> _	4,404	\$_	487,786	\$_	10,230			
				СН	ANGE I	N NET ASSETS	S		\$	(55,598)	\$	172,126	\$	116,528	\$	(744)			
	Ne	et assets - beg	çînni							654,376	_	1,758,990	_	2,413,366	_	7,345			
				N	NET ASS	SETS - ENDING	3		\$	<u>59</u> 8,778	\$_	1,931,116	\$_	2,529,894	<b>\$</b>	6,601			
											_								

### <u>CITY OF CASPIAN</u> GOVERNMENTAL FUNDS BALANCE SHEET COMBINED BALANCE SHEET

June 30, 2008

ASSETS  Cash and equivalents  Taxes receivable - net  Accounts receivable  Due from other funds	\$ GENERAL FUND 142,839 0 7,730 0		MAJOR STREET FUND 26,766 0 0	\$ LOCAL STREET FUND 15,773 0 0		TAX NCREMENTAL FINANCING FUND  108,048 0 0 435	TOTAL PRIMARY GOVERNMENTAL FUNDS  293,426 0 7,730 435	\$ 3,740 0 0
Due from primary government	0		0	0		0	0	3,302
Due from other governmental units	27,285		12,604	5,177		0	45,066	0,502
Due from other governmental times	27,203		12,007	3,177			45,000	
TOTAL ASSETS	\$ 177,854	\$ .	39,370	\$ 20,950	\$	108,483	\$ 346,657	\$ 7,042
LIABILITIES								
Accounts payable Accrued payroll Due to other funds Due to component unit Due to other governmental units	\$ 41,254 6,134 349 3,283 0	\$	3,596 93 0 0	\$ 110 46 0 0	\$	345 0 0 0	\$ 45,305 6,273 349 3,283 0	\$ 441 0 0 0 0
TOTAL LIABILITIES	\$ 51,020	\$	3,689	\$ 156	\$	345	\$ 55,210	\$ <b>44</b> 1
FUND BALANCES								
Reserved for Capital projects Unreserved	\$ 31,731 95,103	\$ .	0 35,681	\$ 0 20,794	\$	0 108,138	\$ 31,731 259,716	\$ 0 6,601
TOTAL FUND EQUITY	\$ 126,834	\$ .	35,681	\$ 20,794	. \$	108,138	\$ 291,447	\$ 6,601
TOTAL LIABILITIES AND FUND EQUITY	\$ 177,854	\$ .	39,370	\$ 20,950	\$	108,483	\$ 346,657	\$ 7,042

#### **CITY OF CASPIAN**

# RECONCILIATION OF BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2008

Total fund balance - total governmental funds \$	291,447
Amounts reported for governmental activities in the Statement	
of Net Assets are different because:	
Capital assets used in governmental activities are not financial resources and are not	
reported in the funds	438,229
Long term liabilities:	
Loan not due and payable within the current period and not reported in the funds	(92,303)
Accumulated employee vacation and personal pay not used in current period	(38,595)
NET ASSETS OF GOVERNMENTAL ACTIVITIES \$	598,778

# CITY OF CASPIAN GOVERNMENTAL FUNDS STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE Year ended June 30, 2008

REVENUES	-	GENERAL FUND		MAJOR STREET FUND	LOCAL STREET FUND	TAX INCREMENTAL FINANCING FUND		TOTAL GOVERNMENTAL FUNDS	COMPONENT UNIT
Property taxes Federal grants State shared revenues and grants Fines and forfeitures Charges for services Interest and rentals Sale of property Reimbursements Other	\$	204,134 22,000 175,612 264 80,151 96,307 2,001 184 9,160	\$	0 0 95,935 0 0 110 0	\$ 0 0 33,520 0 0 132 0 0	\$ 58,944 0 0 0 0 2,059 0 0	\$	263,078 22,000 305,067 264 80,151 98,608 2,001 184 9,160	\$ 10,160 0 0 0 0 70 0 0
TOTAL REVENUES	\$	589,813	\$	96,045	\$ 33,652	\$ 61,003	\$	780,513	\$ 10,230
EXPENDITURES  Current General government Public safety Public works Recreation Employee benefits Insurance Capital outlay Debt service  TOTAL EXPENDITURES	\$	129,160 84,756 180,040 69,985 140,883 17,259 33,906 0		98,016 0 0 0 0 0 0	\$ 0 0 36,216 0 0 0 0 0	\$ 500 0 0 12,133 0 0 15,479 10,257	_	84,756 314,272 82,118 140,883 17,259 49,385 10,257	10,974 0 0 0 0 0 0 0 0
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(66,176)	\$	(1,971)	\$ (2,564)	\$ 22,634	\$	(48,077)	\$ (744)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	\$	0 (1,500)	\$	0	1,500 0	\$ 0	\$		0
TOTAL OTHER FINANCING SOURCES (USES)	\$ ,	(1,500)	\$	0	\$ 1,500	\$ 0	\$	0	\$ 0
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		(67,676)	\$	(1,971)	\$ (1,064)	\$ 22,634	\$	(48,077)	\$ (744)
Fund balance - beginning		194,510		37,652	21,858	85,504		339,524	7,345
FUND BALANCE - JUNE 30	\$ _	126,834	. \$ .	35,681	\$ 20,794	\$ 108,138	\$	291,447	\$ 6,601

#### **CITY OF CASPIAN**

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

Year ended June 30, 2008

Net change in fund balance - total governmental funds	\$	(48,077)
Amounts reported for governmental activities in the Statement		
of Activities are different because:		
Governmental funds report capital outlays as expenditures; in the Statement of Activities		
these costs are allocated over their estimated useful life and reported as depreciation.		(2,024)
Remove carrying value of long term accounts receivable deemded not collectible		(6,869)
Repayments of loan principal is an expenditure in the governmental funds but not in the Statement of Activities (where it reduces long-term debt).		4,710
Increases in accumulated employee vacation and personal pay are recorded when		
earned in the Statement of Activities.		(3,338)
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ ,	(55,598)

#### <u>CITY OF CASPIAN</u> PROPRIETARY FUNDS STATEMENT OF NET ASSETS June 30, 2008

	WATER UTILITY	SEWER UTILITY	TOTAL
ASSETS			
Current Assets Cash and equivalents Accounts receivable Due from other governmental units	\$ 137,606 12,871 0	\$ 59,656 19,114 0	\$ 197,262 31,985 0
TOTAL CURRENT ASSETS	\$ 150,477	\$ 78,770	\$ 229,247
Noncurrent Assets Restricted cash and equivalents Capital assets, net	\$ 78,480 2,283,773	\$ 15 <u>355,625</u>	\$ 78,495 2,639,398
TOTAL NONCURRENT ASSETS	\$ 2,362,253	\$ 355,640	\$ 2,717,893
TOTAL ASSETS	\$ 2,512,730	\$ 434,410	\$ 2,947,140
LIABILITIES Current Liabilities Accounts payable Accrued expenses	\$ 966 19,049	\$ 19,691 318	\$ 20,657 19,367
TOTAL CURRENT LIABILITIES	\$ 20,015	\$ 20,009	\$ 40,024
Noncurrent Liabilities Current liabilities payable from restricted assets Revenue bonds payable	\$ 20,000 956,000	\$ 0 0	\$ 20,000 956,000
TOTAL NONCURRENT LIABILITIES	\$ 976,000	\$ 0	\$ 976,000
TOTAL LIABILITIES	\$ 996,015	\$ 20,009	\$ 1,016,024
NET ASSETS Invested in capital assets-net of related debt Restricted for debt service Restricted for construction Unrestricted	\$ 1,327,773 78,480 0 110,462	\$ 355,625 0 15 58,761	\$ 1,683,398 78,480 15 169,223
TOTAL NET ASSETS	\$ 1,516,715	\$ 414,401	\$ 1,931,116

#### **CITY OF CASPIAN**

### PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

Year ended June 30, 2008

	WATER UTILITY	SEWER UTILITY		TOTAL
OPERATING REVENUES				
Metered sales Water taps and other services	\$ 147,225 1,075	\$ 187,236 2,802	\$	334,461 3,877
TOTAL OPERATING REVENUES	\$ 148,300	\$ 190,038	\$	338,338
OPERATING EXPENSES Personal services	\$ 27,320	\$ 13,646	\$	40,966
Employee benefits Supplies	26,454 6,483	13,203 30		39,657 6,513
Purchased services	2,753	110,088		112,841
Equipment rental Utilities	6,095 9,878	2,032 0		8,127 9,878
Other	1,773	550		2,323
Depreciation	81,554	6,364		87,918
TOTAL OPERATING EXPENSES	\$ 162,310	\$ 145,913	\$	308,223
OPERATING INCOME (LOSS)	\$ (14,010)	\$ 44,125	\$	30,115
NONOPERATING REVENUES (EXPENSES)				
Interest earned	\$ 4,065 0	\$ 339	\$	4,404
Federal grant Interest expense	(44,393)	182,000 0	_	182,000 (44,393)
TOTAL NONOPERATING REVENUE (EXPENSE)	\$ (40,328)	\$ 182,339	\$	142,011
NET INCOME (LOSS)	\$ (54,338)	\$ ,	\$	172,126
Total net assets - beginning	1,571,053	187,937	•	1,758,990
TOTAL NET ASSETS - ENDING	\$ 1,516,715	\$ 414,401	\$	1,931,116

# CITY OF CASPIAN PROPRIETARY FUNDS STATEMENT OF CASH FLOW Year ended June 30, 2008

	WATER UTILITY	SEWER UTILITY	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 153,959 \$	192,114 \$	346,073
Payments to suppliers	(26,613)	(113,588)	(140,201)
Payments to or on behalf of employees	(53,553)	(26,842)	(80,395)
CASH FLOWS FROM OPERATING ACTIVITIES	\$ 73,793 \$	51,684 \$	125,477
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Principal and interest paid on capital debt	\$ (62,731) \$	0 \$	(62,731)
Capital grant proceeds	0	182,000	182,000
Purchases of capital assets	0	(201,594)	(201,594)
Funding of restricted accounts	17,655_	(15)	17,640
TOTAL CASH FLOWS FROM CAPITAL AND RELATED FINANCING	\$ (45,076) \$	(19,609) \$	(64,685)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest earned	\$ 4,065 \$	\$	4,404
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS Cash and equivalents - beginning	\$ 32,782 \$ 	32,414 \$ 	65,196 132,066
CASH AND EQUIVALENTS - ENDING	\$ 137,606 \$	<u>59,656</u> \$	197,262
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss) Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities	\$ (14,010) \$	44,125 \$	30,115
Depreciation	81,554	6,364	87,918
Change in Assets and Liabilities	,	•	<b>,</b>
Receivables - net	5,659	2,076	7,735
Accounts payable	369	(888)	(519)
Accrued payroll expense	221_	<del>7</del>	228_
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ <u>73,793</u> \$	<u>51,684</u> \$	125,477

#### <u>CITY OF CASPIAN</u> FIDUCIARY FUNDS - STATEMENT OF NET ASSETS June 30, 2008

		AGENCY FUND TYPE (Tax Collections)
ASSETS		
Cash and equivalents Due from other funds Due from other governmental units	\$ TOTAL ASSETS \$	476 23 351 850
LIABILITIES		
Due to other funds Due to other governmental units Due to taxpayers	\$	109 741 
TOT	AL LIABILITIES \$	850

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Caspian (City) conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City:

#### I. Reporting Entity

The City is governed by an elected five member council (Council). The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the government's operations.

#### DISCRETELY PRESENTED COMPONENT UNIT

The following component unit is reported within the "component unit" column in the government wide financial statements. The discretely presented component unit is an entity that is legally separate from the City of Caspian, but for which the City is financially accountable, or its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete.

#### **Caspian Recreation Association**

The Caspian Recreation Association is governed by a board of trustees appointed by the City Council. Its purpose is to provide recreational opportunities for the citizens of the City of Caspian by operating and maintaining a recreational center and surrounding property located in the City. The citizens of the City of Caspian have approved a 0.9768 mill levy on property located within the City. The levy of one mill was renewed in 2008 and resulted in revenues during the fiscal year of \$10,160. Separate financial statements are not prepared and as such are included as part of this report.

#### Jointly Governed Organizations

Caspian-Gaastra Fire Authority

The Cities of Caspian and Gaastra participate jointly in the operation of the Caspian-Gaastra Fire Authority. Each city appoints two board members to the fire authority's governing board with the governing board appointing a fifth member. All of the financial operations of the Authority are recorded in a separate set of financial records and are available at the City of Gaastra offices.

The funding formula approved by the members of the Local Units is based pro rata on each unit's population. The City's contribution to the Fire Authority for the audit period was \$17,233 from its general fund for operations and \$10,257 from its Tax Incremental Financing Fund for debt retirement.

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Jointly Governed Organizations (Continued)

West Iron County Sewage Authority

The City is one of five municipalities participating jointly in the Sewage Authority. All of the financial operations of the Authority are recorded in a separate set of financial records and are available at the Sewage Authority Offices.

The funding formula approved by the members of the Local Units is based pro rata on each unit's population. The City's contribution to the Sewage Authority for the audit period was \$109.968.

#### II. Government-Wide and Fund Financial Statements

The government-wide statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### III. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### III. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Taxes Receivable-Current Property Taxes

The City property tax is levied on each July 1<sup>st</sup> on the taxable valuation of property (as defined by State statutes) located in the City as of the preceding December 31<sup>st</sup>.

The City's 2007 ad valorem tax is levied and collectible on July 1, 2007. It is the City's policy to recognize revenue from the current tax levy when the tax is levied for real property and when collected for personal property as the amounts are then "available" for the financing of operations. "Available" means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days).

The 2007 taxable valuation of the City totaled \$12.085 million, on which ad valorem taxes levied consisted of 19.5377 mills for the City operating purposes, raising \$204,134 for financing operations. This amount is recognized in the General Fund financial statements as property taxes.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Street Fund accounts for the resources of state gas and weight tax revenues that are restricted for use on Major Streets.

The Local Street Fund accounts for the resources of state gas and weight tax revenues that are restricted for use on Local Streets.

The Tax Incremental Financing Fund accounts for the taxes collected that are restricted for use in the Tax Incremental Financing District and the payment of obligated loans.

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### III. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The government reports the following major proprietary funds:

The Water Fund accounts for the activities of the water distribution system.

The Sewer Fund accounts for the activities of the sewer collection system.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected to also follow private-sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the government. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's proprietary funds relate to charges to customers for sales and services. The water and sewer funds also recognizes the portion of the fees intended to recover current costs (e.g., labor and materials to hook up new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

<u>Bank Deposits and Investments</u>— Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of six months or less when acquired. Investments are stated at fair value.

<u>Receivables and Payables</u>—In general, outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "due to/from other funds."

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### III. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

All trade and property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes are levied on each July 1<sup>st</sup> on the taxable valuation of property as of the preceding December 31<sup>st</sup>. Taxes are considered delinquent on March 1<sup>st</sup> of the following year, at which time penalties and interest are assessed.

<u>Inventories and Prepaid Items</u>—Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

<u>Restricted Assets</u>— The revenue bonds of the enterprise funds require amounts to be set aside for construction, debt service principal and interest, operations and maintenance, and a bond reserve. These amounts have been classified as restricted assets.

<u>Capital Assets</u>—Capital assets, which include property, plan, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The infrastructure assets acquired prior to July 1, 2003, have been excluded from the financial statements in compliance with Governmental Accounting Standards Board Statement No. 34. The value of future acquisitions of infrastructure assets will be capitalized and depreciated.

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Buildings	40 to 60 years
Building Improvements	15 to 30 years
Water and Sewer Lines	40 to 60 years
Roads	10 to 30 years
Other Infrastructure	10 to 40 years
Vehicles	3 to 5 years
Office Equipment	5 to 7 years
Computer Equipment	3 to 7 years

#### NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### III. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Compensated Absences (Vacation, Personal and Sick Leave)— It is the government's policy to permit employees to accumulate earned but unused vacation, personal and sick pay benefits. A liability for unpaid accumulated sick leave cannot be determined since the government pays one half of the accumulated sick leave but only after 10 consecutive years of employment and upon retirement from the City. All vacation and personal leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year-end.

Long-Term Obligations—In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

<u>Fund Equity</u>—In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

<u>Comparative Data/Reclassifications</u>—Comparative total data for the prior year have been presented only for individual enterprise funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

#### NOTE B-STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

<u>Budgetary Information</u>— Annual budgets are adopted on a cash basis. All annual appropriations lapse at fiscal year end. The budget document presents information by fund and function. The legal level of budgetary control adopted by the governing body is the function level. (i.e., The level at which expenditures may not legally exceed appropriations.)

<u>Excess of Expenditures Over Appropriations in Budgeted Funds</u>— During the year, the City incurred expenditures in certain budgeted funds which were in excess of the amounts appropriated, as follows:

#### NOTE B-STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

Excess of Expenditures Over Appropriations in Budgeted Funds (Continued)

Budget Item	Budget Appropriation	Actual Expenditure
General - City Council	\$ 2,000	\$ 3,872
General - City Manager	20,000	27,732
General - Treasurer	14,500	16,511
General - Tax Administration	6,000	6,107
General - Elections	1,500	3,701
General - Counsel	11,000	15,984
General - Audit	7,500	7,764
General - Building and Grounds	25,000	41,195
General - Police	60,200	67,244
General - Street Lighting	13,000	17,430
General - Refuse	57,000	62,398
General - Fishing Quarry	0	52,071
General - Trail Extension	0	11,266
General - Insurance	20,500	22,679
General - Capital Outlay	0	33,906
General - transfers out	0	1,500
Major Streets - Street sweeping	1,000	3,607
Major Streets - Roadside Maintenance	300	6,056
Major Streets - Traffic Services	0	2,109
Major Streets - Winter Maintenance	30,700	64,622
Major Streets - Administration	6,500	6,965
Local Streets - Street Sweeping	900	5,069
Local Streets - Administration	3,000	4,642
Tax Incremental Finance - Other Improvements	0	500
Tax Incremental Finance - Community Bettermen	nt 0	12,133

#### **NOTE C - DEPOSITS AND INVESTMENTS**

Michigan Compiled Laws, Section 129.91, authorizes the local governmental unit to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations which have an office in Michigan; bond securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or Federal agency obligation repurchase agreements, bankers' acceptance of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase, obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of

#### NOTE C - DEPOSITS AND INVESTMENTS (CONTINUED)

investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

The City has designated three banks and one investment organization for the deposit of City funds. The investments policy adopted by the board in accordance with Public Act 196 of 1997, as amended, had authorized investment in bonds and securities of the United States government and its agencies and bank time deposit accounts but not the remainder of State statutory authority as listed above. The City's deposits and investment policy are in accordance with statutory authority.

At year-end, the Local Unit's deposits and investments were reported in the basic financial statements in the following categories:

		overnmental Activities	siness-Type Activities	uciary unds	otal Primary Sovernment	Co	mponent Unit
Cash & Cash Equivalents	\$	261,695	\$ 197,262	\$ 476	\$ 459,433	\$	3,740
Restricted Assets		31,731	 110,226	0	141,957		0
Total	<u>\$</u>	293,426	\$ 307,488	\$ 476	\$ 601,390	\$	3,740

All of the cash and equivalents have been placed in bank accounts at the various approved financial institutions. The primary government bank balance is \$601,390 of which \$361,491 is covered by federal depository insurance and the entire component unit cash balance is covered by federal depository insurance.

#### **NOTE D - ACCUMULATED DEFICITS**

The City does not have accumulated deficits in its unreserved fund balance or retained earnings accounts in any of its funds.

#### NOTE E - INTERFUND TRANSFERS, RECEIVABLES AND PAYABLE

The City Council approved and transferred \$1,500 from the General Fund to the Local Street Fund to comply with the funding requirements of Michigan statutes.

### NOTE E - INTERFUND TRANSFERS, RECEIVABLES AND PAYABLE (CONTINUED)

The June 30, 2008 balances of interfund receivables and payables are as follows:

Due From	<u>Due to</u>	A	mount
General	Tax Incremental Finance	\$	326
General	Tax		23
General	Caspian Recreation Assoc		3,283
Tax	Tax Incremental Finance		109

#### **NOTE F - CHANGES IN CAPITAL ASSETS**

Capital asset activity for the City for the year ended June 30, 2008 was as follows:

Governmental Funds	Ве	ginning	Ad	ditions	Disp	osals	E	nding
Assets not depreciated - Land	\$	18,000	\$	0	\$	0	\$	18,000
Assets depreciated		•						,
Buildings		136,519		0		0		136,519
Equipment		422,092		49,385		0		471,477
Total at Historic Cost	\$	576,611	\$	49,385	\$	0	\$	625,996
Less Accumulated Depreciation for:								
Buildings	\$	15,193	\$	3,883	\$	0	\$	19,076
Equipment		121,165		<u>47,527</u>		0	_	168,692
Total Accumulated Depreciation	<u>\$</u>	136,358	<u>\$</u>	51,410	<u>\$</u>	0	<u>\$</u>	187,768
Net Governmental Funds - Capital Assets	<u>\$</u>	440,253					<u>\$</u>	438,228
Business Type Funds								
Assets depreciated								
Sewer utility system	\$	165,783	\$ 2	01,594	\$	0	\$	367,377
Water utility system	3.	<u>255,134                                    </u>		0		0	_3	,255,134
Total at Historic Cost	\$3,	420,917	\$ 2	01,594	\$	0	\$3	,622,511
Less Accumulated Depreciation for:								
Sewer utility system	\$	5,388	\$	6,364	\$	0	\$	11,752
Water utility system		<u>889,807</u>		<u>81,554</u>		0		971,361
Total Accumulated Depreciation	<u>\$</u>	895,195	<u>\$</u>	<u>87,918</u>	\$	0	\$	983,113
Net Business Type Funds - Capital Assets	<u>\$2.</u>	525,722					<u>\$2</u>	,639,398

#### NOTE F - CHANGES IN CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to programs of the City as follows:

Governmental.	Activities
CIOVOI IIII CIII ai	TOUI VILLOS

GOVERNMENTAL TREATMENT		
General Government	\$	1,942
Public Safety		19,332
Public Works		20,040
Parks and Recreation	_	10,096
Total Governmental Activities	<u>\$</u>	51,410
Business Type Activities		
Water	\$	6,364
Sewer	_	81,554
Total Business Type Activities	<u>\$</u>	87,918

#### NOTE G - CHANGES IN LONG TERM DEBT

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. Revenue bonds involve a pledge of specific income derived from the acquisition or constructed assets to pay the associated debt service.

Bond and contractual obligation activity can be summarized as follows:

	Interest Rate	Principal <u>Matures</u>	Beginning Balance	Additions (Reductions)	U	Due Within One Year
Governmental Type Activities General Obligation Bonds	S					
1993 Fire Hall Bonds	5.75%	10-Apr-21	\$ 97,013	<u>\$ (4,710)</u>	\$ 92,303	\$ 5,008
Total Governmental Type Activ	vities		<u>\$ 97,013</u>	\$ (4,710)	\$ 92,303	\$ 5,008
Business Type Activities Revenue Bonds						
1995 Water System Bond	s 4.50%	01-Feb-35	\$ 994,000	\$ (18,000)	<u>\$976,000</u>	\$ 18,000
Total Governmental Type Activ	vities		\$ 994,000	\$ (18,000)	\$976,000	\$ 18,000

#### NOTE G - CHANGES IN LONG TERM DEBT (CONTINUED)

Annual debt service requirements to maturity for the above obligations are as follows:

	Government 7	Type Activities	Business Ty	pe Activities
Year end June 30	Principal	Interest	Principal	Interest
2009	5,008	5,249	20,000	43,920
2010	5,307	4,949	20,000	43,020
2011	5,625	4,632	22,000	42,120
2012	5,950	4,306	22,000	41,130
2013	6,318	3,938	24,000	40,140
2014-2018	37,733	13,551	132,000	183,870
2019-2023	26,362	2,271	158,000	151,830
2024-2028	0	0	186,000	114,030
2029-2033	0	0	250,000	67,275
2034-2035	0	0	142,000	9,630
Totals	<u>\$ 92,303</u>	<u>\$ 38,896</u>	<u>\$ 976,000</u>	<u>\$ 736,965</u>

#### **NOTE H - PENSION PLAN**

The City contributes to the Michigan Municipal Retirement System (MERS), a multiple-employer public retirement system that acts as a common investment and administrative agent for municipalities in the State of Michigan.

All full-time City employees and officers are eligible to participate in the MERS. Benefits vest after ten years of service. Normal retirement provisions of the MERS apply to participants who retire at or after age 60 with at least 10 years of credited service.

The annual retirement benefits of covered employees vary depending on the valuation division. The annual retirement benefits are 2.50% of final average compensation for their last five years of employment multiplied by their years of credited service.

Actuarial Accrued Liability - The actuarial accrued liability was determined as part of an actuarial valuation of the plan as of December 31, 2007. Significant actuarial assumptions used in determining the actuarial accrued liability include (a) a rate of return on the investment of present and future assets of 8.0%, (b) projected salary increases of 4.5% compounded annually, attributable to inflation, (c) additional projected salary increases ranging from 0.0% to 8.40% per year, depending on age, attributable to seniority/merit, and (d) the assumption that benefits will increase 2.0% annually for beneficiaries.

#### **NOTE H - PENSION PLAN (CONTINUED)**

#### GASB 25 INFORMATION (as of 12/31/07)

#### Actuarial Accrued Liability:

.a. : 100: a00 2:a0:110j :	
Retiree and beneficiaries currently	
receiving benefits	\$ 247,464
Terminated employees not yet receiving benefits	23,571
Non-vested terminated employees	0
Current employees:	
Accumulated employee contributions	
including allocated investment income	0
Employer financed	 615,628
Total Actuarial Liability	\$ 886,663
Net assets available for benefits, at actuarial value	580,231
(Market Value is \$587,000)	 
Unfunded (overfunded) actuarial accrued liability	\$ 306,432

#### GASB 27 INFORMATION (as of 12/31/07)

Fiscal year beginning	July 1, 2009
Annual required contributions (ARC)	\$ 39,840
Amortization factor used	0.055889

Contributions Required and Contributions Made - MERS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and amortization payment for the fiscal year ended December 31, 2007 were determined using the entry age normal actuarial funding method. Unfunded actuarial accrued liabilities, if any, were amortized as a level percent of payroll over a period of 30 years.

#### **NOTE I - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to prelude any significant uninsured losses to the City. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

# REQUIRED SUPPLEMENTAL INFORMATION

### CITY OF CASPIAN

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND

Year ended June 30, 2008

	ORIGINAL BUDGET		AMENDED BUDGET	1	ACTUAL		VARIANCE WITH AMENDED BUDGET
Beginning Fund Balance \$	194,510	\$	194,510	s	194,510	\$	0
Resources (Inflows)	,	•	,	•	,	•	•
Property taxes	201,000		201,000		204,134		3,134
Federal grants	0		0		22,000		22,000
State shared revenues and grants	170,500		170,500		175,612		5,112
Fines and forfeitures	0		0		264		264
Charges for services	76,500		76,500		80,151		3,651
Interest and rentals	85,200		85,200		96,307		11,107
Sale of property	3,500		3,500		2,001		(1,499)
Reimbursements	0		0		184		184
Other	15,000		15,000		9,160		(5,840)
AMOUNTS AVAILABLE FOR APPROPRIATION \$	746,210	\$	746,210	\$	784,323	\$	38,113
Charges to Appropriations (Outflows)							
General Government							
City council \$	2,000	\$	2,000	\$	3,872	\$	(1,872)
City manager	20,000		20,000		27,732		(7,732)
Treasurer	14,500		14,500		16,511		(2,011)
Tax administration	6,000		6,000		6,107		(107)
Clerk	7,000		7,000		6,294		706
Elections	1,500		1,500		3,701		(2,201)
Counsel	11,000		11,000		15,984		(4,984)
Audit	7,500		7,500		7,764		(264)
Buildings and grounds	25,000		25,000		41,195		(16,195)
Cemetery	9,000		9,000		0		9,000
Public Safety							
Police	60,200		60,200		67,244		(7,044)
Fire	21,000		21,000		17,512		3,488
Public Works							
General	113,000		113,000		100,212		12,788
Street lighting	13,000		13,000		17,430		(4,430)
Refuse collection and disposal	57,000		57,000		62,398		(5,398)
Recreation							
Community promotion	2,000		2,000		560		1,440
Parks and other	10,000		10,000		6,088		3,912
Fishing quarry	0		0		52,071		(52,071)
Trail extension	0		0		11,266		(11,266)
Employee Benefits	20.000		20.000		27.144		2.056
Paid time off	30,000		30,000		27,144		2,856
Retirement Insurance and taxes	30,000 92,000		30,000 92,000		26,361 87,378		3,639
Insurance and taxes	92,000		92,000		0/,5/0		4,622
General	20,000		20,000		17,259		2,741
Capital outlay	20,000		20,000		33,906		(33,906)
Transfers to other funds	0		0		1,500		(1,500)
Tunistan to other rands							(1,500)
TOTAL CHARGES TO APPROPRIATIONS \$	551,700	\$	551,700	\$	657,489	\$	(105,789)
BUDGETARY FUND BALANCEENDING \$	<u>194,510</u>	\$	194,510	\$	126,834	\$	(67,676)

# CITY OF CASPIAN BUDGETARY COMPARISON SCHEDULE MAJOR STREET FUND Year ended June 30, 2008

		ORIGINAL BUDGET	AMENDED BUDGET	ACTUAL	_	VARIANCE WITH AMENDED BUDGET
Beginning Fund Balance	\$	37,652	\$ 37,652	\$ 37,652	\$	0
Resources (Inflows)						
State shared revenues and grants		95,000	95,000	95,935		935
Interest earned	-	0	0	110		110
AMOUNTS AVAILABLE FOR APPROPRIATION S	\$	132,652	\$ 132,652	\$ 133,697	\$	1,045
Charges to Appropriations (Outflows) Public Works						
Construction	\$	25,000	\$ 25,000	\$ 0	\$	25,000
Routine maintenance		31,500	31,500	15,264		16,236
Street sweeping		1,000	1,000	3,607		(2,607)
Roadside maintenance		0	0	1,502		(1,502)
Traffic services		300	300	6,056		(5,756)
Winter maintenance		30,700	30,700	64,622		(33,922)
Administration		6,500	6,500	6,965		(465)
Transfer to other funds		0	0	0	ı	0
TOTAL CHARGES TO APPROPRIATIONS S	\$ _	95,000	\$ 95,000	\$ 98,016	\$	(3,016)
BUDGETARY FUND BALANCEENDING S	\$ _	37,652	\$ 37,652	\$ 35,681	\$	(1,971)

#### <u>CITY OF CASPIAN</u> BUDGETARY COMPARISON SCHEDULE

#### LOCAL STREET FUND Year ended June 30, 2008

	ORIGINAL	,	AMENDED	1		VARIANCE WITH
	BUDGET		BUDGET		ACTUAL	 AMENDED BUDGET
Beginning Fund Balance	\$ 21,858	\$	21,858	\$	21,858	\$ 0
Resources (Inflows)						
State shared revenues and grants	40,900		40,900		33,520	(7,380)
Interest earned	0		0		132	132
Transfer from other funds	0		0		1,500_	1,500
AMOUNTS AVAILABLE FOR APPROPRIATION	\$ 62,758	\$	62,758	\$	57,010	\$ (5,748)
Charges to Appropriations (Outflows)						
Public Works						
Construction	\$ 0	\$	0	\$	0	\$ 0
Routine maintenance	10,000		10,000		3,301	6,699
Street sweeping	900		900		5,069	(4,169)
Roadside maintenance	0		0		0	0
Traffic services	0		0		261	(261)
Winter maintenance	27,000		27,000		22,943	4,057
Administration	3,000		3,000		4,642	(1,642)
TOTAL CHARGES TO APPROPRIATIONS	\$ 40,900	\$	40,900	\$	36,216	\$ 4,684
BUDGETARY FUND BALANCEENDING	\$ 21,858	\$	21,858	\$	20,794	\$ (1,064)

# CITY OF CASPIAN BUDGETARY COMPARISON SCHEDULE TAX INCREMENTING FINANCING FUND Year ended June 30, 2008

	ORIGINAL BUDGET	AMENDED BUDGET	ACTUAL	_	VARIANCE WITH AMENDED BUDGET
Beginning Fund Balance	\$ 85,504	\$ 85,504	\$ 85,504	\$	0
Resources (Inflows)					
Property taxes	60,000	60,000	58,944		(1,056)
Interest earned	0	0	2,059		2,059
AMOUNTS AVAILABLE FOR APPROPRIATION	\$ 145,504	\$ 145,504	\$ 146,507	\$	1,003
Charges to Appropriations (Outflows)					
Public Works					
Capital outlay	\$ 49,743	\$ 49,743	\$ 15,479	\$	34,264
Other improvements	0	0	500		(500)
Community betterment	0	0	12,133		(12,133)
Debt service	10,257	10,257	10,257		0
TOTAL CHARGES TO APPROPRIATIONS	\$ 60,000	\$ 60,000	\$ 38,369	\$	21,631
BUDGETARY FUND BALANCEENDING	\$ 85,504	\$ <u>85,504</u>	\$ 108,138	\$	22,634

#### <u>CITY OF CASPIAN</u> MERS PENSION FUNDING AND STATISTICS JUNE 30, 2008

#### SCHEDULE OF FUNDING PROGRESS

						UAAL AS A
ACTUARIAL	. ACTUARIAL	ACTUARIAL	UNFUNDED	•		PERCENTAGE OF
VALUATION	VALUE OF	ACCRUED	AAL	FUNDED	COVERED	COVERED
DATE	ASSETS	LIABILITY	(UAAL)	RATIO	PAYROLL	PAYROLL
31-Dec-0	5 494,592	730,402	235,810	68%	201,146	117%
31-Dec-0	6 533,113	778,415	245,302	68%	206,206	119%
31-Dec-0	7 580,231	886,663	306,432	65%	212,869	144%

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS:

	ANNUAL	
	REQUIRED	PERCENTAGE
YEAR ENDED	CONTRIBUTION	CONTRIBUTED
31-Dec-05	31,942	100%
31-Dec-06	30,862	100%
31-Dec-06	36,012	100%

THE INFORMATION PRESENTED ABOVE WAS DETERMINED AS PART OF THE ACTUARIAL VALUATION AT THE DATES INDICATED. ADDITIONAL INFORMATION AS OF THE LATEST ACTUARIAL VALUATION IS AS FOLLOWS:

ACTUARIAL COST METHOD	ENTRY AGE NORMAL
AMORTIZATION METHOD	LEVEL PERCENTAGE OF PAYROLL
AMORTIZATION PERIOD	30 YEARS, OPEN
ASSET VALUATION METHOD	5 YEAR SMOOTHED MARKET
ACTUARIAL ASSUMPTIONS	
INVESTMENT RATE OF RETURN	8.00%
PROJECTED SALARY INCREASES*	4.5% - 12.90%
*INCLUDES MERIT AND LONGEVITY INCREASES	0% - 8.40%
INFLATION	3% - 4%
COST OF LIVING ADJUSTMENTS	2.00%
MORTALITY TABLES	1994 GROUP ANNUITY

### ADDITIONAL

### INFORMATION

# CITY OF CASPIAN COMPARATIVE BALANCE SHEET WATER SUPPLY SYSTEM FUND June 30, 2008 and 2007

ASSETS	_	2008		2007
Current Assets: Cash Accounts receivable	\$ 	137,606 12,871	\$	104,824 18,530
TOTAL CURRENT ASSET	S \$	150,477	\$	123,354
Restricted Assets - bond and interest redemption and bond reserve	<b>\$</b>	78,480	\$	96,135
Property and Equipment: Property and equipment Less accumulated depreciation	\$ _	3,255,134 (971,361)	\$	3,255,134 (889,808)
NET PROPERTY AND EQUIPMEN	т \$_	2,283,773	\$	2,365,326
TOTAL ASSET	s	2,512,730	\$	2,584,815
LIABILITIES AND FUND EQUITY Current Liabilities:	æ	066	\$	507
Account payable Accrued payroll	\$	966 749	Ð	597 528
Accrued interest Current portion of long-term debt		18,300 20,000		18,638 18,000
	_		-	
TOTAL CURRENT LIABILITIE	S \$	40,015	\$	37,763
Long-Term Debt: Revenue bonds Less current portion included above	\$ _	976,000 (20,000)	\$	994,000 (18,000)
TOTAL LONG-TERM DEB	т \$ _	956,000	\$ _	976,000
TOTAL LIABILITIE	S \$	996,015	\$	1,013,763
FUND EQUITY				
Contributed Capital: Federal (net of amortization)	\$	1,329,725	\$	1,392,299
Retained earnings: Reserved Unreserved - undesignated	\$ _	78,480 108,510	\$	96,135 82,618
TOTAL RETAINED EARNING	s	186,990	\$ .	178,753
TOTAL FUND EQUIT	Y \$ _	1,516,715	\$ .	1,571,052
TOTAL LIABILITIES AND FUND EQUIT	Y \$ _	2,512,730	\$ .	2,584,815

#### **CITY OF CASPIAN**

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS WATER SUPPLY SYSTEM FUND

#### Years ended June 30, 2008 and 2007

		*,				Variance
		2008		2007		Favorable
OPERATING REVENUES		Actual		Actual		(Unfavorable)
Charges for services:						
Customer sales	\$	147,225	\$	145,154	\$	2,071
Water taps and other services	Ψ.	1,075	Ψ	1,146	Ψ	(71)
water taps and other services						(,
TOTAL OPERATING REVENUES	\$	148,300	\$	146,300	\$	2,000
OPERATING EXPENSES						
Wages	\$	27,320	\$	24,147	\$	(3,173)
Employee benefits		26,454		23,144		(3,310)
Supplies		6,483		4,375		(2,108)
Purchased services		2,753		9,643		6,890
Equipment rental		6,095		3,077		(3,018)
Utilities		9,878		7,647		(2,231)
Other		1,773		575		(1,198)
Depreciation		81,554		83,457		1,903
TOTAL OPERATING EXPENSES	\$	162,310	\$	156,065	\$	(6,245)
OPERATING INCOME	\$	(14,010)	\$	(9,765)	\$	(4,245)
NON-OPERATING REVENUE (EXPENSE)						
Interest income	\$	4,065	\$	8,598	\$	(4,533)
Wellhead protection grant	Ψ	0	Ψ	3,742	Ψ	(3,742)
Interest expense		(44,393)		(45,203)		810
2v. enpenee		(+1,555)		(10,200)		
TOTAL NON-OPERATING REVENUE (EXPENSE)	\$	(40,328)	\$	(32,863)	\$	(7,465)
NET INCOME	\$	(54,338)	\$	(42,628)	\$	(11,710)
Add depreciation of fixed assets acquired by capital grants that reduces contributed capital from grants		62,575		62,575		
Retained Earnings - beginning		178,753		158,806		
RETAINED EARNINGS - ENDING	\$	186,990	\$	178,753		

# CITY OF CASPIAN STATEMENT OF CASH FLOWS WATER SUPPLY SYSTEM FUND Years ended June 30, 2008 and 2007

		2008		2007
CASH FLOWS FROM OPERATING ACTIVITIES			_	
Receipts from customers	\$	153,959	\$	147,939
Payments to suppliers		(26,613)		(28,005)
Payments to or on behalf of employees		(53,553)		(47,229)
TOTAL CASH FLOWS FROM				
OPERATING ACTIVITIES	\$	73,793	\$	72,705
CASH FLOWS FROM CAPITAL AND RELATED				
FINANCING ACTIVITIES				
Principal paid on capital debt	\$	(18,000)	\$	(18,000)
Interest paid on revenue bonds		(44,731)		(45,539)
Capital grant proceeds		0		3,742
Purchases of capital assets		0		0
Funding of restricted accounts		17,655		(7,772)
TOTAL CARLELOWGEDOM CADITAL				
TOTAL CASH FLOWS FROM CAPITAL	ው	(45.076)	ď	(67.560)
AND RELATED FINANCING ACTIVITIES	Ф	(45,076)	Ф	(67,569)
CASH FLOWS FROM INVESTING ACTIVITIES - Interest	\$	4,065	\$	8,598
NET INCREASE (DECREASE) IN CASH	\$	32,782	\$	13,734
Cash and equivalents - beginning		104,824		91,090
		127 606		104.004
CASH AND EQUIVALENTS - ENDING	\$	137,606	\$	104,824
RECONCILIATION OF OPERATING INCOME (LOSS)				
TO NET CASH PROVIDED (USED) BY				
OPERATING ACTIVITIES				
Operating income (loss)	\$	(14,010)	\$	(9,765)
Adjustments to Reconcile Operating Income to Net Cash				
Provided (Used) by Operating Activities				
Depreciation		81,554		83,457
Change in Assets and Liabilities				
Receivables - net		5,659		1,639
Accounts payable		369		(2,688)
Accrued payroll		221		62
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	73,793	\$	72,705

### SCOTT R. KENNEY

Certified Public Accountant

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS

The Honorable Mayor and Council City of Caspian Caspian, MI 49915

I have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Caspian, Michigan (City) as of and for the year ended June 30, 2008, which collectively comprise the City of Caspian, Michigan's basic financial statements and have issued my report thereon dated August 26, 2008. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards, issued by the Comptroller General of the United States.

#### **COMPLIANCE**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing my audit, I considered the City's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinions on the financial statements and not to provide assurance on the internal control over financial reporting. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be

detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over financial reporting and its operation that I consider to be material weaknesses. However, I noted other matters involving the internal control over financial reporting that I have reported to the management of the City in a separate letter dated August 26, 2008.

This report is intended solely for the information and use of the audit committee, management, City Council and federal awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

Certified Public Accountant

August 26, 2008

### SCOTT R. KENNEY

Certified Public Accountant

1374 Commercial Ave., Suite #1 Crystal Falls, Michigan 49920 (906) 875-4393 Fax: (906) 875-3879

City Council City of Caspian 301 East Caspian Avenue Caspian, MI 49915

In conjunction with the audit of the general purpose financial statements of the City of Caspian (City) as of and for the year ended June 30, 2008, I have reviewed the City's accounting policies and procedures and systems of internal control. My audit was conducted primarily to enable me to formulate an opinion on the City's financial statements and accordingly, would not disclose all weaknesses in the system which may exist. My review disclosed certain areas in which I believe more effective internal control or increased efficiency may be achieved. This letter is intended to summarize my findings and present my overall conclusions and recommendations. It has been prepared solely for the information of the City Council and management and should not be presented or quoted to anyone outside of the City because of the possibility of misunderstanding by other persons who may not be aware of the objectives and limitations of internal controls and my study and evaluation thereof. Statement on Audit Standard Number 112 (SAS 112) requires that I inform the City of all control deficiencies and those control deficiencies be split into one of two types. The two types of control deficiencies are "significant deficiencies" and "material weaknesses". A significant deficiency is defined as a control deficiency that has more than a remote likelihood that the entity's ability to initiate, authorize, record, process or report financial data in compliance with accounting principles generally accepted in the United States of America will be adversely affected and that such affect will be more than inconsequential. A material weakness is defined as a significant deficiency(ies) that could have a material affect on the financial statements. The first comment is repeated from the prior year's letter of comments and recommendations.

#### SIGNIFICANT DEFICIENCIES

- 1. **OBSERVATION** The process of transferring data from the daily equipment sheets to the monthly hour summary revealed several errors. The process that is currently being used is manually completed, cumbersome and time consuming.
  - **RECOMMENDATION** I recommend that the City evaluate the method that is currently being used and automate the process to yield timely, accurate and complete equipment rental information.
- 2. **OBSERVATION** The City pays the employees periodically for "standby". These checks have been paid through accounts payable and not taxed.

- 2. **RECOMMENDATION** I recommend that all compensation paid to employees be paid through the payroll system with appropriate tax deductions and reported to the employee and government at the appropriate intervals.
- 3. **OBSERVATION** The minutes of the City Council meetings do not include the amount of the disbursements approved or a listing of the disbursements.
  - **RECOMMENDATION** To strengthen internal control, I recommend that minutes in the future include the listing of disbursements approved by the Council or the total amount of the listing approved with the listing retained for future comparison.
- 4. **OBSERVATION** The equipment rental system in place at the City progressed markedly during the year. The recording of equipment time used during "call outs", however, was not properly recorded in the system.
  - **RECOMMENDATION** I recommend that the City modify its tracking system for equipment used during "call outs" to capture all of the costs associated with equipment rented by each fund.
  - This change was implemented upon bringing this observation to management's attention.
- 5. **OBSERVATION** The posting of interest earned on Certificates of Deposit (CD's)has occurred only at the end of the fiscal year. This results in the carrying value of CD's to be understated on the financial records during the year.
  - **RECOMMENDATION** I recommend that interest earned on CD's be posted to the financial records as the interest is paid or credited by the financial institutions.
- 6. **OBSERVATION** The commingled checking account was adjusted at the end of the fiscal year to make the financial records match the adjusted bank balance without identifying the cause of the errors. The account was examined to identify when the account did not reconcile and the reasons for the balance being improperly stated. The primary errors were (1) bad checks being received from utility customers not adjusted on the customer's account and (2) amounts directly debited for the City's utility payments differed in amount from the bills that were received in support of the items.
  - **RECOMMENDATION** I strongly recommend that the commingled cash account be reconciled to the general ledger at the conclusion of every month with all reconciling items listed and described.
- 7. **OBSERVATION** The credit card that the City has for the Manager's use contains the Manager's home address rather than that of the City. In addition, while support for the test items selected were provided to me, the statements do not have supporting documents attached.

7. **RECOMMENDATION** - I recommend that the address on the account be changed so statements are received at the City. In addition, I recommend that support for each item on the credit card statement be maintained with the statement.

#### MATERIAL WEAKNESSES - None.

I would like to thank the City for allowing me to conduct the audit of the financial statements and I would especially like to thank Rich and Sandy for their assistance during the audit.

If the City would like my assistance in implementing any of the above recommendations or would like to discuss any of these items further, I am willing to assist you in any way that I can.

Certified Public Accountar

August 26, 2008